



**LEICESTERSHIRE SAFER COMMUNITIES STRATEGY BOARD**

**Wednesday, 28 January 2015 at 2.00 pm**

**Framland Committee Room, County Hall, Glenfield**

**Agenda**

<u>Item</u>	<u>Marked</u>
1. Introductions	
2. Minutes of previous meeting	
3. Matters arising	
4. Declarations of interest	
5. PREVENT Update (Presentation) Will Baldet – Prevent Co-ordinator	
6. Safer Communities Performance - Quarter 2 James Fox – Leicestershire County Council	(Pages 3-5)
7. Domestic Abuse Partnership update ●Partnership work (pathways, DVPOs, Project 360, DASH) ●Commissioning Framework and approaches DCI Jon Brown/James Fox	(Pages 7 - 14)
8. Domestic Homicide Reviews & joint-arrangements 2015/16 James Fox – Leicestershire County Council	(Pages 15-17)
9. The Response to Child Sexual Exploitation in Leicestershire Victor Cook – Leicestershire County Council	(Pages 19 – 24)
10. Reducing Re-offending Board Update	(Pages 25 - 26)

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Grace Strong – Derbyshire Leicestershire Nottinghamshire & Rutland Community Rehabilitation Company

11. Transforming Rehabilitation update

(Pages 27  
– 28)

Grace Strong – Derbyshire Leicestershire Nottinghamshire & Rutland Community Rehabilitation Company

12. "Working Together" Presentation

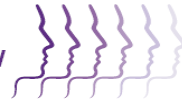
ACC Phil Kay

13. Other business

- Meeting at Warning Zone
- Neighbourhood watch Chair

14. Date of the next meeting

The next meeting of the Board is scheduled to take place on Thursday 19 March at 10.00am.



## **LEICESTERSHIRE SAFER COMMUNITIES STRATEGY BOARD**

**28 JANUARY 2015**

### **SAFER COMMUNITIES PERFORMANCE 2014/15 QUARTER 2**

#### **Introduction**

1. The purpose of this report is to update the Board regarding Safer Communities performance.
2. The 2014/15 Quarter 2 Safer Communities dashboard is shown at Appendix 1.
3. The dashboard shows performance of each outcome and the performance measures. It also outlines whether performance is on track to meet targets, current trends based upon the past six months and how districts compare with each other.

#### **Overall Performance Summary**

4. There are no significant performance issues to report.
5. The majority of crime, disorder and survey measures are all at similar levels to the end of last year, or have improved slightly.
6. Performance with regard to each priority is outlined below.

#### **Ongoing Reductions in Crime**

7. Overall crime levels are similar to, but slightly lower than the same time last year. There have been 827 fewer crimes reported (2.7% reduction), and most key crime types are seeing a reduction following increases last year. However vehicle crime has not seen a reduction and remains 11 crimes more than last year (0.2% increase) in the County. There are variations in local areas, which are being addressed by CSPs.
8. Whilst not reported regularly to the board reports of rape and other sexual offences continue an upward trend in the County. Reported rapes are up by 14 offences (8% increase), and reports of other sexual offences are up by 24 offences (6% increase) compared to last year.

#### **Reducing Re-offending**

9. Offending by Integrated Offender Management offenders, including Prolific and Priority Offenders (PPOs) in the County reduced by almost 56% in the first two quarters of 2014-15 compared to the previous year.
10. The number of First Time Entrants to the Youth Justice System is 32 higher than this time last year (110 compared to 78) after a significant reduction in 2013-14,

however the number remains almost half that of 2012-13 and previous years. The re-offending rate of young offenders is lower than this time last year.

### **Repeat Victimisation and Vulnerable Victims**

11. The proportion of repeat domestic abuse cases at MARAC has increased. This has now moved into the nationally expected range for MARACs of 25% to 30%, having been lower than this for many years. The Domestic Abuse Partnership have considered this and identified it is because of more consistent referral processes into MARAC, rather than more repeat incidents.
12. The number of referrals to domestic abuse services has increased slightly. Reports of domestic abuse to the police have decreased overall compared to last year and number of victims assessed by the police as at high risk of harm has reduced. This increase in referrals has meant that support services remain stretched, despite some increases in resources for 2014-15 only. This will be covered in more detail in the Domestic Abuse Partnership report.
13. Reported hate incidents to the police and Hate Incident Project have continued to reduce. The Hate Incident Steering Group are reviewing their awareness raising plans, and will be considering learning from the recent research into Hate Crime published by Leicester University in-depth at their meeting in February 2015.

### **Anti-Social Behaviour (ASB) & Satisfaction**

14. Community Based Survey measures of the proportion of people affected by ASB and the proportion who feel that the police and other local public services are successfully dealing with ASB and crime in their local area have improved this quarter.
15. Reported criminal damage incidents continued to reduce further across the county in quarter 2, and CSPs have identified that there have been fewer anti-social behaviour reports following specific summer and Halloween campaigns to prevent ASB.

### **Locality comparisons**

16. The charts outlining district comparisons show no significant changes compared with last quarter.

### **Recommendations**

17. That:
  - (a) The Board notes 2014/15 Quarter 2 performance information;
  - (b) The Board continues to monitor performance trends.

### **Officers to Contact**

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# Appendix - Safer Communities Performance Dashboard 2014/15 Q2

Outcomes	Overall Progress RAG	Overall Comment	Supporting Indicators	Previous Year (2013-14)	Latest Data (12 months to Sept 2014 unless stated)	Current Direction of Travel	Progress	County Comparison	District Comparison
Ongoing reductions in crime	<b>G</b>	Overall crime is lower than last year, but around the same level as the last couple of years. All key crime types are also slightly lower than last year, though vehicle crime is around the same rate. CSPs are monitoring and responding to trends and agencies have been involved in early stages of work to develop the overarching approach to crime prevention.	<p>Total Crime rate (per 1,000 population)</p> <p>Domestic Burglary rate (per 1,000 population)</p> <p>Vehicle Crime rate (per 1,000 population)</p> <p>Violence with Injury rate (per 1,000 population)</p>	47.18 3.44 5.71 3.58	45.91 3.38 5.72 3.41	   	<b>G</b> <b>G</b> <b>A</b> <b>G</b>	   	   
Reduce offending and re-offending, with a particular focus on earlier intervention with families that need the most support: This will mean fewer people start offending and fewer people re-offend.	<b>G</b>	Re-offending by young people has reduced in the first quarter of 2014-15. The Youth Offending Service's re-offending toolkit is providing better tracking and information sharing to support an early response to re-offending. First Time Entrants have also increased, following the significant reductions in 2013/14.	<p>% Reduction in offending by IOM &amp; PPO Offenders</p> <p>Rate of re-offending by young offenders (local data)</p> <p>Number of first time entrants to the criminal justice system aged 10 - 17</p>	38.9% 1.04 212	55.7% (Q2 2014-15) 0.33 (Apr-Jun 2014) 244 (Oct 2013 - Sep 2014)	  	<b>G</b> <b>G</b> <b>A</b>	  	  
Protect and support the most vulnerable in communities, particularly previous and repeat victims of crime and those affected by domestic abuse: This will mean the impact of crime and disorder on these people's lives is reduced.	<b>A</b>	Referrals to domestic abuse services have increased and services remain stretched. The Domestic Abuse Partnership is monitoring the situation. Reported Hate Incidents have reduced. Findings from the Leicester University study into Hate Crime will be incorporated into forward plans to address hate.	<p>% of domestic violence cases reviewed at MIARAC that are repeat incidents</p> <p>Number of referrals to domestic abuse services</p> <p>Reported hate incidents (per 1,000 population)</p>	21% 1,259 0.64	27% 713 (Apr-Sept 2014) 0.60	  	<b>G</b> <b>A</b>	  	  
Continue to reduce anti-social behaviour, particularly in those areas with the highest levels of incidents with a particular emphasis on information sharing and volunteering opportunities: This will mean fewer people are affected by anti-social behaviour.	<b>G</b>	Survey measures regarding ASB have improved. There has been a reduction in ASB and criminal damage across most areas of the County over the summer. The Community Trigger and revised approach in line with the ASB, Crime & Policing Act is now in place.	<p>% of people stating that they have been a victim of anti-social behaviour in the past year</p> <p>% of people stating that they feel that the police and other local public services are successfully dealing with ASB and crime in their local area</p>	7.7% 79.0%	7.0% 82.5%	 	<b>G</b> <b>G</b>	 	 

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## **LEICESTERSHIRE SAFER COMMUNITIES STRATEGY BOARD**

**28 JANUARY 2015**

### **DOMESTIC ABUSE PARTNERSHIP UPDATE**

#### **Introduction**

1. The purpose of this report is to update the Board on progress regarding the work of the Domestic Abuse Partnership.
2. The Safer Communities Strategy Board has oversight of delivery of the Leicestershire Multi-Agency Domestic Abuse Strategy. The Domestic Abuse Partnership delivers this strategy and will report on a regular basis to the Board on progress, risks and issues with regard to Domestic Abuse.

#### **Prevention**

3. The partnership continues its work to embed awareness raising and early identification of domestic abuse to assist prevention. In conjunction with the City Domestic Violence Delivery Group and funded through the Ministry of Justice competed fund the Partnership has launched a 'How Many Times' awareness campaign regarding domestic abuse and sexual violence.
4. The campaign was developed through engagement work with survivors of domestic abuse and sexual violence and the 'How Many Times' theme will continue to the end of March 2015.
5. Embedding the use of the CAADA DASH (Co-ordinated Action Against Domestic Abuse Domestic Abuse, Stalking and Harassment) risk assessment was included as a recommendation in both Domestic Homicide Reviews published in 2014. A programme of training for partner agencies to support implementation has been organised by the County Council and funded by the Safeguarding Board and the County Council.
6. To the end of December 2014 13 DASH sessions have been run, resulting in 331 frontline workers and managers trained to understand and complete DASH Risk assessments in their setting. A further 5 DASH for frontline workers sessions are planned for the remainder of the financial year.
7. This training includes train the trainer sessions to support the sustainable approach to use of DASH within organisations, and a support network for partner agency DASH trainers is being explored.
8. The Partnership is continuing to develop support pathways for children & young people, to ensure there is a clear and consistent approach across agencies to responding to young people directly affected by domestic abuse. The

development work is considering how the response links in with social care and early help services and processes, including links with the approach to Child Sexual Exploitation. Mapping of journeys for high risk young victims of domestic abuse is currently being carried out to inform this.

9. An approach to sharing information on domestic abuse incidents with schools (Operation Encompass) has been agreed by the Safeguarding Boards. This will involve details of incidents being shared from the police with First Response, who will then share with schools.
10. Implementation of Operation Encompass in the County is likely to commence by April 2015, pending changes to roles in First Response. Implementation will include provision of information and guidance for schools and will be reviewed later in the year to assess the cost and effectiveness of the approach and consider further roll-out to early-years settings.
11. The Police Domestic Abuse Support team are working alongside project 360 (see below) and on a daily basis carrying out reviews of all domestic incidents and crimes where we have had three repeats in a year, they complete a master working sheet and make recommendations to local officers. An area of improvement is the pathway for these victims to be shared at local JAGs as often the household have a number of issues that need to be addressed.
12. The application and gatekeeping processes for the Domestic Violence Disclosure Scheme (DVDS) to inform people of abusive pasts of current partners is embedded.
13. Across the police area to date there have been 89 DVDS requests, the majority of which have resulted in the person at risk being supplied with relevant information.

### **Engagement**

14. The partnership is piloting new approaches to engage people in support, particularly to support early intervention.
15. Project 360 funded by the Police & Crime Commissioner through Ministry of Justice funding following a successful partnership funding bid has now been operating for around 3 months. As previously reported the project is trialling an enhanced service for some repeat victims of domestic abuse to support their engagement in support and the criminal justice system to improve outcomes for them and their families.
16. Victim Engagement workers from specialist domestic abuse service backgrounds are co-located with the police domestic abuse team. The workers follow up repeat victims of domestic abuse within 24 hours of a report to the police, making contact with the victim to offer information, advice and support to encourage them to engage with the police, CPS and local support services.
17. The project is funded to run until the end of March 2015, although opportunities to extend it are being explored. It includes a full research evaluation being carried



out by the University of Leicester, which is attracting international interest as one of the largest research studies regarding domestic abuse.

18. Early findings from the project indicate more positive outcomes for those receiving the enhanced early intervention service, however this is based upon very small numbers.
19. A pilot of IDVA (Independent Domestic Violence Adviser) in A&E has been running for several months now, this has been resourced by City and County IDVA services from within their current capacity. The pilot has been supported by A&E staff and a number of victims have been identified and appropriate referrals made, with an increase to the MARAC (Multi-Agency Risk Assessment Conference). A full evaluation now needs to take place to establish benefits against cost and capacity.
20. A police Domestic Abuse and Sexual Violence prevention and engagement officer role is being considered at this time, to support engaging partners both statutory and voluntary sector across Force area, raising awareness of DV and SV, and raising awareness of services available.

### **Enforcement**

21. Domestic Violence Protection Orders (DVPOs) and Domestic Violence Protection Notices (DVPNs) are now well established processes across the Force area with good support from the Court Services. To date we have had 58 DVPO requests, there has been a 100% success rate with granting the DVPO's and 7 of the orders have been breached.

### **Commissioning**

22. Following the report to the last meeting the review of VCS funding in the Children & Families department in Leicestershire County Council has identified no reduction in funding to domestic abuse (and sexual violence).
23. The Council has been developing its commissioning in line with the Commissioning Framework endorsed by the Board at its last meeting.
24. In order to build resilience, address increasing demand, develop flexibility in service delivery, incorporating learning from schemes such as Project 360 the County Council is working with Leicester City Council, Rutland County Council and the Office of the Police & Crime Commissioner to commission joint sexual violence and domestic abuse support services for adults across the area, to be in place from October 2015. This commissioning process will be led by the City Council.
25. Leicestershire County Council will be also be commissioning the following services on a Leicestershire County basis on the same timetable:
  - Domestic abuse refuge provision
  - Domestic abuse family support

26. The proposal regarding family support is to commission a single family support service linked to Early Help provision. This would prioritise families with 0-2 year olds, provide some direct delivery of support to families and prevention education, but also have a capacity building and consultancy role to integrate and embed domestic abuse support within early help provision.
27. A joint consultation with stakeholders on this approach is being led by the City Council and will run from around the 21st January to the start of March.
28. Further work will be carried out with districts regarding the need and options for enhancing services locally. Transition arrangements are being put in place to ensure minimum disruption between April and September 2015, where contracts end in March 2015.
29. A more detailed summary can be found at Appendix 1.
30. SARC commissioning is on-going at this time NHS England are being very supportive and we are looking at various premises in which we can move the SARC from, currently based at Juniper Lodge but with no opportunities to expand facilities to improve services to victims. A regional SARC meeting is planned for March with paediatricians from across the region looking at how we can improve paediatric services.
31. Crisis workers that will support rape victims have now been funded by NHS England; Crisis workers will support victims in the first few hours of a report through the medical stage before an ISVA is assigned. The Police are working with NHS England on job description and the HR process.

### **City & County Delivery Groups**

32. With greater alignment of approaches, as seen through the campaign work and developing joint services the County Domestic Abuse Partnership is looking at aligning meetings with the City Domestic Violence Delivery Group, the intention is to run the meeting with three sections, a City section, City & County section and a County section. In addition a joint group considering the approach to sexual violence will be set up.
33. This structure will be put in place from February 2015. The Domestic Abuse Partnership will remain a sub-group of this Board and continue to report on a regular basis.

### **Key Risks**

34. As reported in the performance paper the number of referrals to domestic abuse services has increased slightly. This increase in referrals has meant that support services remain stretched, despite some increases in resources for 2014-15 only, and individual services reviewing working arrangements. Work is underway to understand the potential service gaps in the new service arrangements from October 2015 and in the transitional period.

35. The commissioning arrangements will represent significant changes in service provision across the sub-region. There is a risk for disruption of services and pathways from this change. We will be working with partners and providers to manage this change and any transfer of service that occurs as a result of this broad re-commissioning.

### **Recommendations**

36. It is recommended that:

- (a) The Board notes the progress of the work of the Domestic Abuse Partnership;
- (b) The Board notes the key risks with regard to domestic abuse at this time.

### **Officer to contact**

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## **Appendix 1 – District & CSP update – Domestic Abuse Commissioning 15 Jan 2015**

### **Summary**

In order to respond to increased demand for service, build resilience, develop flexibility in service delivery and incorporate learning from schemes such as Project 360 Leicestershire County Council is working with Leicester City Council, Rutland County Council and the Office of the Police & Crime Commissioner to commission joint sexual violence and domestic abuse support services for adults across the area, to be in place from October 2015. This commissioning process will be led by the City Council.

Leicestershire County Council will be also be commissioning the following services on a Leicestershire County basis on the same timetable:

- Domestic abuse refuge provision
- Domestic abuse family support

A joint consultation with stakeholders on this approach will be led by the City Council and will run from around the 21<sup>st</sup> January to the start of March.

Further work will be carried out with districts regarding the need and options for enhancing services locally.

Transition arrangements are being put in place to ensure minimum disruption between April and September, where contracts end in March.

### **Background**

In response to increasing demand for services and changing funding situations, including the new role of the Police and Crime Commissioner in commissioning victim and witness support services, Leicestershire County Council has been working in partnership with other commissioners to develop a framework for commissioning domestic abuse support services and review service provision.

A number of elements of current domestic abuse and sexual violence support provision come to an end in or around September 2015 and The Office of the Police & Crime Commissioner also has a commitment to commission support services for those affected by sexual and domestic violence across Leicester, Leicestershire & Rutland from October 2015.

This presents an opportunity to work together to make the most of the resource we collectively have available and to share our learning from previous contract management, stakeholder engagement and service user feedback.

The changes, coupled with funding reviews has led to an uncertain and changing picture for these services and the commissioning of these, as potential approaches become more or less viable as things change.

## **Current plan**

With the resolution of some of these processes the approach to commissioning of domestic abuse and sexual violence services in the areas has now become clearer.

Leicestershire County Council is working with Leicester City Council, Rutland County Council and the Office of the Police & Crime Commissioner to commission joint sexual violence and domestic abuse support services for adults across the area, to be in place from October 2015.

The commissioning of this will be led by the City Council.

This joint approach would include the following core activities:

- a 24-hour helpline service
- Face to face support
- Support for third parties (friends, family members, colleagues)
- Information on options available, including for those concerned about own behaviour or local practitioners
- Safety planning and risk assessment (CAADA DASH)
- Support planning, key working and support co-ordination
- Advocacy
- Individual and group support
- Appropriate therapeutic support
- Attendance at MARAC, the Specialist Domestic Violence Court
- Neighbourhood profile/ networking
- Gendered provision

These sexual and domestic violence service activities could be provided within one 'lot' (contract) or be divided into different elements. It could be all inclusive for sexual violence and domestic violence or keep the two separate. It could include therapeutic support or again keep this separate. However the more divisions or 'specialisms' retained, the less realistic the model may become both in terms of finance and positive service user experience of support across all needs.

Leicestershire County Council will be also be commissioning the following services on a Leicestershire County basis:

- Domestic abuse refuge provision
- Domestic abuse family support

The proposal regarding family support is to commission a single family support service linked to Early Help provision. This would prioritise families with 0-2 year olds, provide some direct delivery of support to families and prevention education, but also have a capacity building and consultancy role to integrate and embed domestic abuse support within early help provision.

## **Consultation**

Leicestershire County Council's public consultation on the Early Intervention & Prevention approach and funding to the Voluntary & Community Sector has encompassed domestic abuse and sexual violence support services.

A joint consultation with stakeholders on this approach will be led by the City Council and will run from around the 21<sup>st</sup> January to the start of March. There will also be consultation with service users in this time.

## **Service capacity**

At this time we know the single Leicester, Leicestershire & Rutland service will be able to cover the current capacity of support funded through the County Council as well as offer increased flexibility and opportunities to roll out new ways of working such as the current victim engagement Project 360. Some more work is required to identify whether the service would be able to cover the capacity currently funded through other sources, particularly district councils and Community Safety Partnerships. This will not be known for certain, until potential providers have identified what they will be able to deliver as part of the commissioning process, however we are working on estimated capacity to support the way forward.

This may mean that local areas identify a need to enhance provision locally. If that is the case three options to allow for this to happen within a cohesive framework and pathway for support are outlined below:

**Option A:** Include an option in the single service contract for districts to buy-in greater support capacity in their district.

**Option B:** All districts contribute a proportionate amount to the service (to be determined) to ensure there is sufficient capacity to address needs.

**Option C:** All district agencies sign up to the framework and pathways for support, and requiring this of any funded/commissioned service.

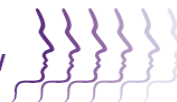
These options will be discussed further with district colleagues, as will key characteristics of the service and requirements districts would like to see in the Leicester, Leicestershire & Rutland service.

## **Transition arrangements**

For April to September 2015 a bridging contract for family support across the county and adult outreach support in Harborough, Melton and Oadby & Wigston will be set up.

County Community Safety Funding for domestic abuse support will be devolved to other districts in order to continue current arrangements.

The Office of the Police & Crime Commissioner is looking at transition funding for key services that currently end in March 2015.



## **LEICESTERSHIRE SAFER COMMUNITIES STRATEGY BOARD**

**28 JANUARY 2014**

### **DOMESTIC ABUSE – DOMESTIC HOMICIDE REVIEWS**

#### **Introduction**

1. The purpose of this report is to present spend on Domestic Homicide Reviews (DHRs), outline proposed developments of the process for carrying out DHRs and the plan for dissemination of learning from current DHRs in Leicestershire.

#### **Background**

2. A joint procedure for DHRs in Leicestershire & Rutland was agreed through the Board in 2012. Through the Board CSPs jointly commission the Business Office of the Leicestershire & Rutland Safeguarding Boards to co-ordinate the process on their behalf alongside the processes for Serious Case Reviews.
3. The joint procedure is funded by annual contributions from District Councils, the County Council and the Police to provide for the infrequent nature of domestic homicides in the County.
4. The budget was set to cover 3 DHRs per year, however previous DHRs in Leicestershire have proved more costly than initially forecast. The Board agreed a revised process in March 2014 in order to reduce the cost of DHRs in the future.

#### **Progress of DHRs**

5. Both the DHR reports previously reported have now been published on the dedicated DHR website for Leicestershire County and Rutland [www.lrdhr.org.uk](http://www.lrdhr.org.uk).
6. Another DHR is in progress following an incident in late 2014 and a learning event regarding a homicide earlier in 2014 that did not meet the criteria for a domestic homicide review, is being planned.
7. It is proposed that up to £3,000 be allocated towards the learning event mentioned above to take place in 2015.

#### **Spend on DHRs 2014-15**

8. There has been some minimal spend on Domestic Homicide Reviews in 2014/15 relating to the involvement of the independent chairs and authors in publication of the DHRs.

**Budget**

Carried forward from previous years	£11,439
LCC budget	£30,000
Partner contributions	£36,000
<b>Total</b>	<b>£77,439</b>

**Expenditure**

Business office	£40,500
Independent Chairs/Authors	£1,549
<b>Total Expenditure</b>	<b>£42,049</b>

<b>Balance</b>	<b>£35,390</b>
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**DHR Budgets going forward**

9. Whilst we have one DHR which is just commencing that is likely to require some further funding before the end of the March, and propose to use some funding for the learning event a significant balance will remain to carry forward into 2015/16.
10. The number of Domestic Homicide Reviews required cannot be predicted, however the balance, plus the County Council's contribution to the DHR budget for 2014-15, would cover the contribution to the Safeguarding Boards' Business Office for capacity to manage the process and two full DHRs (including the one underway).
11. To ensure there is the appropriate resource in case of an increase in Domestic Homicide Reviews it is proposed that partners retain the budget for their current level of contribution as follows:
 

• Leicestershire County Council	£30,000
• Leicestershire Police	£16,000
• Rutland County Council	£2,500
• District Councils x 7 @ £2,500	£17,500
12. However to ensure we are not just increasing an unnecessary reserve it is proposed that this contribution is not drawn down by the County Council unless the requirement for this resource becomes apparent. This would be determined by reviewing the situation by the end of October 2015.
13. To take account the unknown future need it is also proposed that the broader approach and budget breakdown is reviewed in 2017 when we have had a five-year period of the current arrangements to base future decisions upon.

**Changes to process**



14. A number of lessons have been learned through the recent DHRs regarding the process itself, and consideration of alignment with the City process has been taken.
15. Revisions to the process are being drafted and the revised process will be brought to a future meeting.

**Recommendations**

16. That:

- (a) The Board members note and comment on the expenditure on DHRs.
- (b) Board members agree the proposals regarding the level of financial contribution for DHRs for 2015-16 in paragraphs 11 to 13.
- (c) The revised DHR process is brought to a future meeting.

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## **LEICESTERSHIRE SAFER COMMUNITIES STRATEGY BOARD**

**28 JANUARY 2015**

### **THE RESPONSE TO CHILD SEXUAL EXPLOITATION IN LEICESTERSHIRE**

#### **Introduction**

1. This report shall advise the Board on the progress made locally to respond to child sexual exploitation (CSE) in Leicestershire.
2. The report shall set out the steps taken following the publication of the Independent Inquiry into Child Sexual Exploitation in Rotherham, led by Professor Alexis Jay, in August 2014. That report had been commissioned to consider the extent of CSE in Rotherham and the response of that Council and its safeguarding partners.

#### **Policy Framework**

3. This report is made within the context of national guidance 'Working Together to Safeguard Children', published by the Department for Education 2013, and the formal duties set out for the Lead Member for Children and Family Services and the Director of Children and Family Services published by the Department for Education in 2012.

#### **Background**

##### **Response to the Rotherham Inquiry**

4. The Independent Inquiry into Child Sexual Exploitation in Rotherham investigated that Council and its safeguarding partner's responses to the incidence of child sexual exploitation (CSE) from 1997 until 2013. At the point of publication the report received considerable attention from national media.
5. In view of this the County Council initiated a number of internal checks in relation to some of the conclusions of the Inquiry.
6. An immediate audit to determine whether any children known to the County Council had been placed by us in Rotherham, or had moved there with their

family. The purpose of this was to determine whether in the light of the Inquiry any further steps were required regarding any such children's welfare. The check identified that in the past five years one child has been placed in Rotherham. This was in a special school placement and no indicators of concern regarding this child's welfare have come to light.

7. A further check was made to determine whether any children in the care of Rotherham Metropolitan Borough Council that may have been placed in the County. This has shown that we have not been notified of any placement of this kind.
8. In addition, the Leicestershire and Rutland Local Safeguarding Children Board (LSCB) undertook a multi-agency audit to ascertain local progress in relation to the conclusions of the Inquiry. A small number of priority areas for improvement were identified. Progress on action against these has been made.
9. The LSCB also completed a benchmarking exercise against the recommendations of the Inquiry. This was to determine the extent to which the multi-agency partnership has addressed the recommendations of the Inquiry and whether any further action is required. Again a small number of priority areas for improvement were identified. Progress on action against these has also been made.

### **Strategic Oversight**

10. Improving the local response to CSE has been a County Council priority for some time. This is reflected in the MTFs report which includes a proposed extra investment of £560,000 to increase staffing and ensure that referrals can be responded to. In April 2014 an all-Member briefing took place regarding CSE which focussed on the role of elected members in their constituencies, as Corporate Parents and as scrutineers of County Council's policy and practice. Subsequently the newly formed Children's Social Care panel has agreed that CSE shall be its priority.
11. CSE remains a business priority of the LSCB. In August 2012 a joint Leicester, Leicestershire and Rutland (LLR) LSCBs CSE, Trafficking and Missing Children Sub Group was established. In February 2013 a LLR strategy and action plan was launched.
12. To effectively respond to the increased national focus on CSE the work undertaken by the Sub Group has been accelerated. The membership of the Sub Group is being continually reviewed to keep pace with these changes, for example the CPS is attending the next Sub Group meeting in February, the

Police Licensing Inspector is a new member and the Office of the PCC are represented.

13. A priority of the Sub Group has been to establish a comprehensive multi-agency data set to enable a clearer picture of the nature and extent of CSE in the area. This remains a work in progress however substantial progress has been made. The data and analysis is reported to the LSCBs.
14. In November 2014 Ofsted published a CSE Thematic Inspection Report 'the sexual exploitation of children: it couldn't happen here, could it?' (November 2014). The thematic inspection was commissioned to evaluate the effectiveness of local authorities' current response to CSE. A benchmarking exercise similar to the Rotherham Inquiry is being planned in relation to the full Ofsted recommendations. The recommendations have already been considered by the Sub Group and it was agreed the benchmarking exercise should be LLR.
15. The Directors and Assistant Directors of Children's Services from Leicester, Leicestershire and Rutland Councils recently met with the Assistant Chief Constable and Head of Safeguarding at Leicestershire Police to discuss the development of the recently formed specialist multi-agency team. A number of key principles were agreed, including the following:
  - Establishment of a single LLR approach to tackling the issues of CSE, trafficked and missing children;
  - Sharing, pooling and an equitable distribution of resources within a single multi-agency team.

### **Operational Response**

16. In July 2014 staff from the County Council joined with the Police to form a multi-agency operational team specifically dealing with CSE, trafficking for the purposes of sexual exploitation and missing children.
17. The plan is that the team will be multi-agency and multi-disciplinary, and develop in phases in line with any emerging need and threat.
18. As a provisional step five members of staff have been placed within the joint team with the police forming the County Council CSE Team.

19. At this early stage the team has already had an impact in improving the local response to CSE including:
- Improving the timeliness of joint decision making;
  - Reducing duplication and enhancing the sharing of resources;
  - Enhancing the process for sharing of soft information and intelligence;
  - Improving the collective knowledge of children at risk of CSE and profile of locations;
  - Increasing capacity to deliver specialist direct work to children at risk of CSE;
  - Disclosures from children to the CSE Team resulting in the development of a police operation.
20. From 1<sup>st</sup> April 2014 to the 21st January 2015 the team has received 145 CSE referrals of children at risk of CSE compared to 54 referrals in 2012-13 and 85 referrals in 2013-14. For the majority of referrals the CSE Team provide consultation and support to other professionals where a child is identified as at risk. Where a child is identified as medium or high risk of CSE or a known victim of CSE the team will become directly involved and this currently equates to 21 children. The increase in referrals reflects improved and heightened professional and public awareness.
21. The CSE Team is:
- Providing an immediate and urgent response to the significant increase in CSE related referrals;
  - Providing an improved and enhanced response to ensuring the safety and protection of children at risk of CSE and known victims of CSE;
  - Providing central strategic and operational coordination of LCC's response to a number of complex investigations and police operations.

### **Raising Awareness**

22. As part of the CSE awareness raising campaign launched in October 2013 entitled 'Can You Spot the Signs?' more than 8000 children in schools locally benefited from a theatre based workshop called 'Chelsea's Choice'. This production was also seen by staff and a small number of Elected Members. In the wake of this a number of disclosures of abuse were made and responded to, an emergency advice line was established for school staff, and designated safeguarding training for schools was refreshed to include signs of CSE.
23. The second phase of the CSE raising awareness campaign aimed at the hospitality trade and taxi drivers has been launched and received positive media coverage. As part of the campaign, Leicestershire Police are visiting

hotels and B&Bs to talk to reception and bar staff and help them recognise potential signs. Taxi drivers have also attended a forum hosted by North West Leicestershire District Council. Representatives of the Sub Group have met with the Leicestershire Licensing Forum to discuss next steps.

24. The Sub Group have begun to consider the direction of future phases of the campaign including the targeting of specific locations or groups.
25. Planning is underway in relation to a LLR CSE, Trafficking and Missing Conference to be held on 26th February 2015 in Leicester. The aim is to: launch the revised practice guidance, procedures and tools; highlight key local developments; and provide an update on national developments and share learning from national best practice.
26. Work is ongoing to raise awareness of CSE amongst professionals. In 2014 a number of seminars were held focusing on CSE and Internet Safety. A revised CSE risk assessment tool has been produced outlining the signs and risk indicators of CSE and draft revised practice guidance and procedures are out for consultation. The LSCB continues to provide multi-agency safeguarding training; to inform future training delivery a training needs analysis is shortly to be undertaken across the wider workforce.

### **Background Papers**

1. The Independent Inquiry into Child Sexual Exploitation in Rotherham can be found at:  
[http://www.rotherham.gov.uk/downloads/file/1407/independent\\_inquiry\\_cse\\_in\\_rotherham](http://www.rotherham.gov.uk/downloads/file/1407/independent_inquiry_cse_in_rotherham)
2. The Ofsted Thematic Inspection Report into Child Sexual Exploitation can be found at:  
[https://www.gov.uk/government/uploads/system/uploads/attachment\\_data/file/386598/The\\_20sexual\\_20exploitation\\_20of\\_20children\\_20it\\_20couldn\\_E2\\_80\\_99t\\_20happen\\_20her\\_e\\_2C\\_20could\\_20it.pdf](https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/386598/The_20sexual_20exploitation_20of_20children_20it_20couldn_E2_80_99t_20happen_20her_e_2C_20could_20it.pdf)

### **Recommendations**

1. That:
  - (a) The Board note the contents of the report.

**Officer(s) to Contact**

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## LEICESTERSHIRE SAFER COMMUNITIES STRATEGY BOARD

28<sup>TH</sup> JANUARY 2015

### Reducing Reoffending Board - UPDATE

#### INTRODUCTION

1. The purpose of this paper is to provide the Board with an update on the work of the Reducing Reoffending Board (RRB).

#### RECOMMENDATIONS

2. The Board is requested to:
  - **Note the significant progress being made in the work overseen by the RRB.**

#### BACKGROUND

3. Please see previous Board meetings' minutes.

#### UPDATE

4. Integrated Offender Management

The RRB continues to hold the governance for IOM, and oversee the IOM Delivery Group which is responsible for implementing the Delivery Plan. The new model is close to full implementation with a three tier approach to the management of identified IOM Offenders. This includes a significant increase in Police Officer resources, and the formation of a multi-agency Priority IOM Team (formally MAPPOM) working with those IOM cases identified locally as a Priority. Other developments include the development of a team to support Young Adults (see below) and the commissioning of a new evaluation tool which will measure need and progress across the pathways. Performance continues to be good (please see appendix report).

5. Young Adult Project (YAP!)

The YAP! is now in the Implementation Phase of the project and is tasked with implementing a series of recommendations aimed at improving outcomes for Young Adult offenders (16-24 years) across the sub-region. There has been some delay in establishing the Delivery group for this phase of the Project but progress has nonetheless been made in the following areas:

- The design of a new Transitions Protocol between Youth Offending Services and local probation providers

- A tracking and quality assurance system aimed at improving the quality of transitions and related outcomes
- The re-design of the Resettlement team within IOM to focus specifically on 18-24 year olds without statutory support. The purpose of this team will be to reduce the risk of young adults entering/re-entering the CJS by offering individually tailored support
- The development of a resources website for young adults and practitioners to assist in navigating and accessing resources across the pathways out of offending

6. Links with Troubled Families.

Phase 2 of the national Troubled Families programme presents opportunities to forge closer links between Supporting Leicestershire Families, the IOM scheme and broader Criminal Justice. Work is on-going in relation to this and has included building links at an operational level, the establishment of a CJ Practitioners Family Forum and the commissioning of relevant training. IOM will also be offering 'Hidden Sentence' training to family workers to raise awareness and develop practice in working with families who have a parent/sibling/child in custody.

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## LEICESTERSHIRE SAFER COMMUNITIES STRATEGY BOARD

28<sup>TH</sup> JANUARY 2015

### Transforming Rehabilitation - UPDATE

#### INTRODUCTION

1. The purpose of this paper is to provide the Board with an update on the structural changes to the Probation Service as part of the Government's 'Transforming Rehabilitation' Programme.

#### RECOMMENDATIONS

2. The Board is requested to:
  - **Note the significant changes that have occurred since the last meeting of the Strategic Partnership Board**

#### BACKGROUND

3. Please see previous Board meetings' minutes.

#### UPDATE

4. On 31<sup>st</sup> May 2014, Leicestershire & Rutland Probation Trust ended, its work being divided and moved into two new organisations: The National Probation Service (NPS) Midlands Division, and The Derbyshire Leicestershire Nottinghamshire and Rutland Community Rehabilitation Company Ltd (DLNR CRC).
5. On 29<sup>th</sup> October 2014, the Ministry of Justice (MoJ) announced its list of 'Preferred Bidders' for each of the 21 CRCs across England and Wales. For DLNR, this was the Reducing Reoffending Partnership (RRP), a partnership put together for the purpose of bidding for this contract. RRP were also successful in winning the contract to take over the Staffs and West Midlands CRC as well. At that time, further negotiations were required between the Preferred Bidders and the MoJ so competition rules still applied. It was not until contracts were signed on 18<sup>th</sup> December 2014 that meaningful meetings between the DLNR Senior Management and RRP could commence. Formal ownership of DLNR CRC will transfer from the MoJ to RRP on 1<sup>st</sup> February 2015.
6. It is clear that significant work will be going on between DLNR and RRP's Implementation and Delivery Team in the coming months to enable RRP to put their delivery model into action by the end of 2015. The early and clear indications are that RRP recognise and value the importance of partnership working on a strategic and local level. RRP are clear in their intention to devote far more operational staff time to

face-to-face contact with offenders, their families, communities and relevant partner agencies. They are proposing significant structural changes to support services to enable this, and the introduction of a new ICT infrastructure to facilitate this approach.

7. The Reducing Reoffending Partnership is made up of three partners:

- Ingeus UK, a private company whose primary activity in the UK is as a Work Programme provider
- Crime Reduction Initiative (CRI), a drug intervention charity who deliver on a number of large drug treatment contracts in the South East and Midlands
- St Giles Trust, a charity who have expertise in the resettlement of prisoners, in particular in the use of peer mentors and the employment of ex-offenders in undertaking this work.

More details about RRP can be found at:

<http://www.rrpartnership.com>

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